

Message Text

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TO AMEMBASSY BELGRADE PRIORITY

C O N F I D E N T I A L STATE 137059

FOLLOWING REPEAT NATO 4802 ACTION SECSTATE INFO ALL NATO
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QUOTE

C O N F I D E N T I A L NATO 4802

BRUSSELS FOR USMISSION EC BRUSSELS

E.O.11652: GDS

TAGS: CSCE, NATO, UK

SUBJECT: UK SUGGESTION FOR FURTHER WORK ON CSCE BELGRADE
PREPARATIONS

REF: (A) STATE 112806, (B) USNATO 2139

SUMMARY: THE UK DELEGATION HAS SUGGESTED PREPARATION OF
ADDITIONAL PAPERS ON BASKET III SUBJECTS WHICH COULD
TAKE PLACE AT NATO IN PREPARATION FOR CSCE BELGRADE
MAIN MEETING. IN THIS CONNECTION, UK DEL HAS CIRCULATED
SUGGESTED "SKELETON DRAFT OF PAPER ON HUMAN CONTACTS" (SEE
BELOW). ACTION REQUEST: WE WOULD APPRECIATE PRELIMINARY
COMMENTS ON UK SUGGESTION, IF POSSIBLE, IN TIME FOR
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JUNE 9 POLADS MEETING. END SUMMARY.

1. AS DEPARTMENT IS AWARE, THE FOLLOWING PAPERS ARE TO BE
PREPARED BY NATO POLADS IN PREPARATION FOR BELGRADE
MEETING:

(A) DRAFT DECISION SHEET FOR BELGRADE (THIS PAPER SHOULD

BE FINALIZED SOON)

(B) PAPER ON THEMES FOR MAIN BELGRADE MEETING (UK DEL HAS CIRCULATED DRAFT PAPER ON THIS)

(C) PAPER ON NEW PROPOSALS (UK HAS ALSO CIRCULATED A DRAFT PAPER)

(D) WESTERN REBUTTALS OF EASTERN CRITICISMS (ITALIAN DEL WILL SUBMIT DRAFT)

2. IN RECENT LUNCHEON CONVERSATION WITH US, UK REP SAID HIS DELEGATION FEELS THAT, WHILE A GOOD BEGINNING, THE ABOVE LIST OF PAPERS WOULD NOT BE ADEQUATE FOR THE NEEDS OF THE BELGRADE NEGOTIATORS. IN VIEW OF THE UK DELEGATION, STILL FURTHER WORK IS NEEDED, PARTICULARLY ON BASKET III. THUS, HE SUGGESTED THAT DELEGATIONS DECIDE TO DIVIDE UP WORK ON SUCH SPECIFIC BASKET III PAPERS ACCORDING TO POSSIBLE BREAKDOWN OF SUBJECTS:

(A) HUMAN CONTACTS

(B) INFORMATION

(C) EDUCATION

(D) CULTURE

BY WAY OF ILLUSTRATION, HE PROVIDED THE FOLLOWING "SKELETON DRAFT" OF A PAPER ON HUMAN CONTACTS, THE STRUCTURE CONFIDENTIAL

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OF WHICH DRAWN FROM THE SUGGESTED OUTLINE PREPARED BY THE ECONOMIC DIRECTORATE (NATO 2139).

3. THE UK DEL INTENDS TO INTRODUCE ITS SUGGESTIONS AT THE JUNE 7 POLADS MEETING AND HOPES TO HAVE A INSTRUCTED DISCUSSION ON THIS SUBJECT AT THE JUNE 9 MEETING.

4. COMMENT: WE RECALL THAT DEPARTMENT IN REF A EXPRESSED VIEW THAT THERE WAS NO NEED FOR SPECIAL DISCUSSION OF CULTURE AND EDUCATION IN SEPARATE PAPERS. IT STRIKES US, HOWEVER, THAT SUPPLEMENTARY PAPER ON HUMAN CONTACTS, AND POSSIBLY ONE ON INFORMATION, MIGHT BE USEFUL FOR ALLIED DELEGATIONS TO HAVE AT BELGRADE MAIN MEETING. WORK ON SUCH PAPERS COULD CONTINUE THROUGH THE SUMMER MONTHS HERE FOLLOWING COMPLETION OF THE PAPERS LISTED IN PARA 1. ACTION REQUEST: GUIDANCE IF POSSIBLE IN TIME FOR JUNE 9 POLADS MEETING. END ACTION REQUEST. END COMMENT.

5. BEGIN TEXT OF UK SKELETON DRAFT OF PAPER ON HUMAN CONTACTS:

A. MAIN THEME:

THE NEED FOR FREER MOVEMENT OF PEOPLE, WITH PARTICULAR RESPECT TO THE PROVISIONS OF THE FINAL ACT ON CONTACTS AND REGULAR MEETINGS ON THE BASIS OF FAMILY TIES, REUNIFICATION OF FAMILIES, MARRIAGE BETWEEN CITIZENS OF DIFFERENT STATES, TRAVEL FOR PERSONAL OR PROFESSIONAL REASONS, TOURISM, MEETINGS AMONG YOUNG PEOPLE, AND SPORT.

B. GENERAL THEMES FOR THE REVIEW OF IMPLEMENTATION (LINKED TO THE MINI-PREAMBLE ON HUMAN CONTACTS):

WE SHOULD STRESS:

(A) THE IMPORTANCE WE ATTACH TO FREER MOVEMENT AND CONFIDENTIAL

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TACTS AS AN INTEGRAL PART OF OUR CONCEPTION OF DETENTE;

(B) CONTINUING DISCRIMINATION AGAINST THOSE CITIZENS OF EASTERN COUNTRIES WHO WISH TO TRAVEL TO THE WEST. PROCEDURES MORE COMPLICATED AND TIME-CONSUMING, CHANCES OF SUCCESS GENERALLY FAR LESS AND ADMINISTRATIVE COSTS GENERALLY HIGHER THAN FOR TRAVEL IN OTHER EASTERN COUNTRIES;

(C) THE CLEAR AND UNQUALIFIED MANDATE GIVEN IN SUB-PARAGRAPH 5 TO FACILITATE FREER MOVEMENT AND CONTACTS AND TO CONTRIBUTE TO THE SOLUTION OF HUMANITARIAN PROBLEMS THAT ARISE IN THIS CONNECTION;

(D) OUR RECOGNITION THAT WHILE SOME PROGRESS HAS BEEN MADE IN THIS AREA, THERE IS STILL ROOM FOR CONSIDERABLE IMPROVEMENT IN EASTERN IMPLEMENTATION.

C. DETAILED CONSIDERATION OF SUB-CHAPTERS OF THE FINAL ACT (EXPANDED AS NECESSARY TO INDICATE THE CHIEF OBSTACLES TO IMPLEMENTATION AND THE COUNTRIES WHERE THEY ARE ENCOUNTERED):

CONTACTS AND REGULAR MEETINGS ON THE BASIS OF FAMILY TIES, REUNIFICATION OF FAMILIES, MARRIAGE BETWEEN CITIZENS OF DIFFERENT STATES

POINTS TO STRESS:

(A) ACKNOWLEDGE THAT SOME PROGRESS HAS BEEN MADE AND EXPRESS HOPE THAT MORE OUTSTANDING CASES WILL BE

RESOLVED IN FUTURE;

(B) NEED IN NUMBER OF CASES TO PROVIDE FULLER INFORMATION
ON PROCEDURES TO BE FOLLOWED;

(C) CONTINUING DELAYS IN CONSIDERING APPLICATIONS;
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(D) COST OF EXIT DOCUMENTS STILL TOO HIGH IN SOME EASTERN
COUNTRIES (PARTICULARLY IN USSR);

(E) CASES OF CONTINUING DISCRIMINATION AGAINST, AND ACTUAL
HARASSMENT OF INDIVIDUALS APPLYING FOR FAMILY MEETINGS,
REUNIFICATION OR MARRIAGE TO FOREIGN NATIONALS;

(F) OTHER DIFFICULTIES SUCH AS REIMBURSEMENT OF EDU-
CATIONAL COSTS AND OBSTACLES TO THE EMIGRATION OF
SPECIALISTS AND MALE SPOUSES.

TRAVEL FOR PERSONAL OR PROFESSIONAL REASONS, IMPROVEMENT
OF CONDITIONS FOR TOURISM

POINTS TO STRESS:

(A) THE NEED FOR FURTHER IMPROVEMENT IN FACILITIES FOR
INDIVIDUALS (INCLUDING PARLIAMENTARIANS) TO TRAVEL
WHERE THEY WANT. THE OBSTACLES POSED BY EXIST VISA RE-
QUIREMENTS.

(B) THE NEED TO REDUCE FOREIGN CURRENCY EXCHANGE
REQUIREMENTS FOR FOREIGN VISITORS IN CERTAIN EASTERN
COUNTRIES;

(C) THE OVERALL SUPERIORITY OF THE PERFORMANCE OF
WESTERN COUNTRIES IN THIS FIELD.

(ABOVE TO BE SUPPLEMENTED BY TWO ANNEXES BRIEFLY SUM-
MARIZING IMPLEMENTATION BY NATO AND WARSAW PACT COUNTRIES.)

D. CONSIDERATION OF MEANS BY WHICH IMPLEMENATION MIGHT
BE IMPROVED

(DETAILED CONSIDERATION OF MEANS TO SURMOUNT OBSTACLES TO
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IMPLEMENTATION, WITH AN INDICATION OF POSSIBLE PROBLEMS

FOR THE ALLIES.)

E. POSSIBLE PROPOSALS TO ACHIEVE IMPROVEMENT OF IMPLEMENTATION

(E.G., ON THE LINES OF PAGES 4-7 OF THE UK PAPER ON "NEW PROPOSALS" OF 1 JUNE.)

ANNEXES:

(A) IMPLEMENTATION BY NATO COUNTRIES.

(B) IMPLEMENTATION BY WP COUNTRIES.

(C) REBUTTALS OF POSSIBLE WP CRITICISMS.

(D) POSSIBLE WP NEW PROPOSALS.

(E) POSSIBLE NEUTRAL AND NON-ALIGNED NEW PROPOSALS.

END XT. BENNETT.

UNQUOTE VANCE.

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